

Lebanon Economics View

What could debt reduction look like?

- Lebanon is running out of time for a solution to its unsustainable macroeconomic situation. In this note, we focus on what a debt-reduction scenario following an agreement with the IMF could look like. We don't necessarily think that this scenario is likelier than a much more adverse one, but there is no telling how bad the latter could get.
- We think that the debt-to-GDP ratio could fall below 100% by 2025 in this scenario. The main contribution to this would be write-offs and a much lower effective real interest rate, as inflation would run high following exchange rate depreciation. The latter would inflate the fx debt stock, but this would be outweighed by erosion of LBP debt and interest payments.
- We assume a 65% haircut for Eurobond holders. The terms of the remaining debt would also be renegotiated in order to increase maturities, reduce coupon rates and introduce grace periods.

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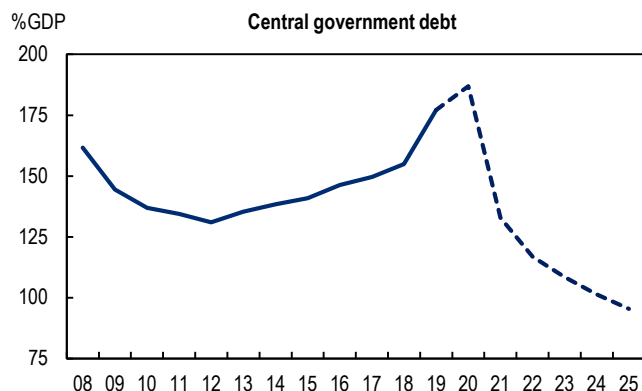
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What could debt reduction look like?

Lebanon is running out of time for a solution to its unsustainable macroeconomic situation. Having defaulted earlier this year on its Eurobonds, it is effectively cut off from foreign financing and relies on deficit monetisation from the Banque du Liban (BdL). The latter's fx reserves have been dwindling, and as a result, multiple exchange rates have emerged, with the BdL's official (pegged) rate only available for limited institutions and purposes.

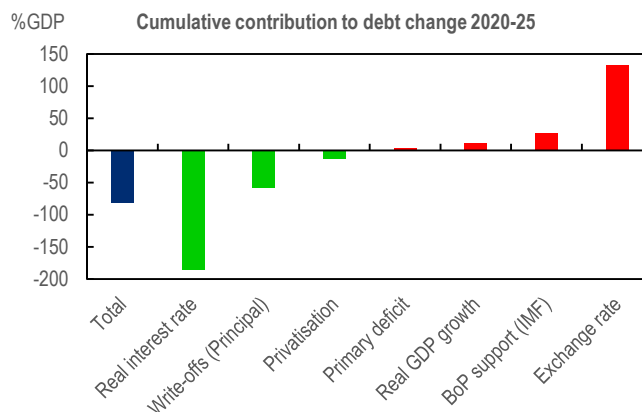
In this note, we focus on the scenario in which such a solution is found. We are reluctant to call the forecasts published in this note a base case, as it is not clear that it is more likely than not that a solution is achieved. However, there is no telling what the consequences of a severely adverse scenario would look like, although economic history can provide some vague examples and ideas. We, therefore, focus in this note on the assumptions that could shape a more favourable outcome. Even if such an outcome were to materialise, the range of possible outcomes, and hence the set of possible values for each variable, would be large. For this reason, we think of the numbers mentioned in this note more as working assumptions than forecasts.

Figure 1. The debt-to-GDP ratio could fall to below 100% by 2025 if reforms to unlock IMF help are implemented



Source: Haver Analytics, Citi Research

Figure 2. The main contribution would be from write-offs and inflation dragging the effective real interest rate down



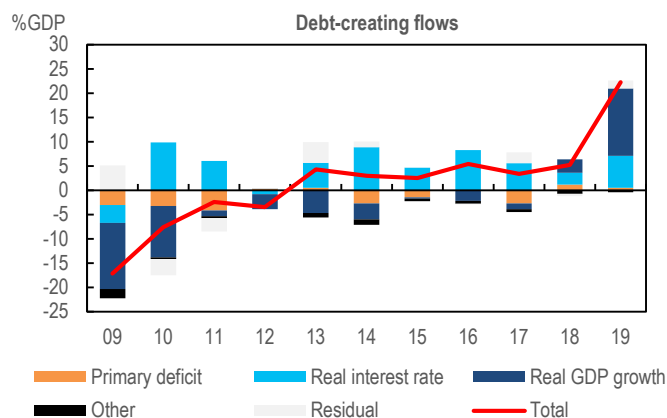
Source: Citi Research

The debt-to-GDP ratio would drop to below 100% by 2025 in this scenario (Figure 1). In the short term, the ratio would almost certainly increase from current levels amidst the collapse in growth, the depreciation of LBP and the addition of IMF and other loans. Although we would expect positive growth thereafter, the cumulative effect of growth until 2025 would still be to push up the ratio by 11 percentage points (Figure 2) as the initial contraction outweighs the modest recovery afterwards. However, we think that the ratio would start to fall sharply after the initial rise, as inflation, caused largely by the depreciation of LBP, would erode the value of local debt and drag the effective real interest rate deeply into negative territory. In our assumptions, this would outweigh the inflating of fx debt following depreciation cumulatively by 52pp until 2025. Haircuts on fx and local debt would reduce the debt burden by 59pp over this period and privatisations by another 13pp. Our assumption is for the primary deficit to widen initially (Figure 4) as parts of the external funding would have to be used for reconstruction, assistance to the financial sector, infrastructure spending, etc. Over the period shown in Figure 2, this would increase the debt ratio by 5pp, but it is worth pointing out that we assume that the primary balance would return to positive territory after two to three years (Figure 4). Loans not used for primary expenditure (mostly IMF balance of payments support) would, in our scenario, push up reserves by another 27pp.

Unlocking IMF and other external help would be key to initial stabilisation and subsequent implementation of a new financing model. In the first phase, these funds would be needed to provide some replacement for the loss of private external financing in order to guarantee imports of basic necessities and, following the explosion in Beirut port, reconstruction. In the second phase, the reforms would be needed not only for unlocking funding but also for setting the economy on a sustainable track. For the scenario described in this note, we assume that an agreement with the IMF would still be struck this year, although this – like any other variable in this exercise – is highly uncertain.

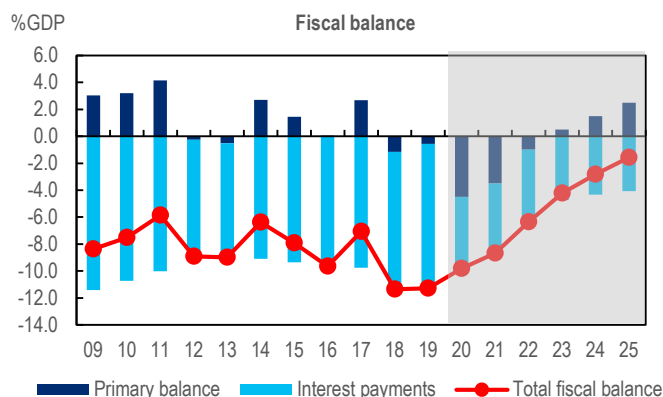
We work with assumptions of a 65% haircut on fx debt and a 20% haircut on local debt. For simplicity, we assume that one-third of this would take place this year and two-thirds next year. These haircuts would also have to be accompanied by a renegotiation of the terms on the remaining debt in order to increase maturities, reduce coupons and introduce grace periods. This lowering of the interest payment burden is crucial, as the high real interest rate burden is what led to debt spiralling out of control in the first place; in our calculations, the effective real interest rate contributed 42 percentage points to the 46pp increase in the debt-to-GDP ratio between 2012 and 2019 (Figure 3). By comparison, the primary balance actually reduced the ratio by 4.7pp over this period. The lower haircut ratio on LBP debt is possible because higher inflation over the next years would erode large shares of its value and pull the effective real interest rate into deep negative territory. In theory, a haircut on local currency debt would not even be necessary to avoid default, but we doubt that international creditors have appetite for (further) Modern Monetary Theory-style experiments.

Figure 3. A reduction of interest payments is crucial, as they have been the main contributor to the rise in debt since 2013



Source: Haver Analytics, Citi Research

Figure 4. Lower interest payments would, therefore, allow the fiscal deficit to return to more manageable levels



Source: Haver Analytics, Citi Research

Exchange rate reunification and the end of monetary financing should eventually bring about a reduction in inflation. This is crucial to reduce local borrowing rates to an affordable level. We assume an initial devaluation of the LBP to 4300 versus US\$, followed by another period of strong depreciation before the annual percentage loss of value returns to single digits. We currently pencil in a rate of 8300 for USDLBP by the end of 2024. In the short term, the unification of exchange rates under some sort of float would be a source of further inflation. However, it is unclear whether inflation would be much higher than under the current regime of multiple exchange rates, which pushes the rate available to many people higher than what it might be under a unified float. Over the medium term, a more stable unified rate should then help to bring inflation down again. Moreover,

the high inflation in the beginning of the adjustment period has the aforementioned advantage of eroding existing LBP debt.

Although not the main issue, we also expect some measures to improve the primary balance. Lebanon's precarious humanitarian situation and a gradual softening of ideology at the IMF might mean that the Fund takes less aggressively an axe to public expenditure, although some fat-trimming and privatisation would almost certainly take place and should be welcomed. Especially in the first years, primary deficits appear inevitable in light of the need for reconstruction and possibly financial sector assistance. However, we think that the IMF programme might try to encourage increasing tax revenues. Given poor tax compliance, efforts to improve collection should be prioritised over increasing tax rates and might even suffice. Even modest primary-balance surpluses would contribute to the fiscal balance being much more manageable, as interest payments (as a share of GDP) should be lower following haircuts and inflation (Figure 4).

Figure 5. Lebanon Economic Indicators

	2016	2017	2018	2019	2020F	2021F	2022F	2023F	2024F
Summary Data									
Nominal GDP, US\$ bn	51.2	53.1	55.0	51.7	33.3	37.0	38.0	40.3	42.4
Nominal GDP, local currency bn	77,192	80,110	82,854	77,977	116,407	197,770	262,192	310,567	345,474
GDP per capita, US\$	7,626	7,793	8,012	7,545	4,851	5,392	5,543	5,883	6,183
Population, mn	6.7	6.8	6.9	6.9	6.9	6.9	6.9	6.9	6.9
Economic Activity									
Real GDP, % yoy	1.5	0.9	-1.9	-8.4	-23.8	6.2	2.0	3.0	3.0
Real per capita GDP, % yoy	-1.2	-0.7	-2.5	-8.4	-23.8	6.2	2.0	3.0	3.0
Prices, Money & Credit									
CPI, % yoy	3.1	5.1	3.9	6.9	185.0	45.0	45.0	8.0	5.0
CPI, % avg	-0.8	4.5	6.1	2.9	96.0	60.0	30.0	15.0	8.0
LBP/US\$, eop	1,508	1,508	1,508	1,512	4,300	6,400	7,400	8,000	8,300
LBP/US\$, avg	1,509	1,509	1,512	1,511	3,500	5,350	6,900	7,700	8,150
Balance of Payments, USD bn									
Current account	-10.5	-12.1	-13.4	-11.5	-4.8	-2.9	-1.8	-1.2	-1.0
% of GDP	-20.5	-22.8	-24.3	-22.3	-14.6	-7.8	-4.7	-2.9	-2.3
Trade balance	-14.0	-14.5	-14.9	-13.4	-7.8	-6.0	-5.3	-4.8	-4.7
Exports	3.7	3.8	3.5	4.5	2.9	2.7	2.7	2.7	2.8
Imports	17.7	18.2	18.5	18.0	10.8	8.6	7.9	7.5	7.5
Service balance	1.9	1.3	1.3	0.3	0.2	1.1	1.5	1.6	1.6
Income balance	-0.8	-0.2	-1.1	-1.3	-0.2	-0.4	-0.4	-0.3	-0.3
FDI, net	1.6	1.2	2.0	1.9	-1.0	1.0	-	-	-
Public Finances, % of GDP									
Government revenues	19.4	21.9	21.0	21.4	20.0	21.0	22.0	22.5	22.5
Government expenditure	29.0	28.9	32.4	32.7	29.8	29.7	28.4	26.7	25.3
Government balance	-9.7	-7.1	-11.4	-11.3	-9.8	-8.7	-6.4	-4.2	-2.8
Central government debt	146.3	149.7	154.9	177.2	186.9	132.8	116.9	108.5	101.4

Source: Citi Research

Appendix A-1

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